

119<sup>TH</sup> CONGRESS  
1<sup>ST</sup> SESSION

# H. R. 1526

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IN THE SENATE OF THE UNITED STATES

APRIL 10, 2025

Received; read twice and referred to the Committee on the Judiciary

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## AN ACT

To amend title 28, United States Code, to limit the authority of district courts to provide injunctive relief, and for other purposes.

1        *Be it enacted by the Senate and House of Representa-*  
2        *tives of the United States of America in Congress assembled,*

1 **SECTION 1. SHORT TITLE.**

2 This Act may be cited as the “No Rogue Rulings Act  
3 of 2025” as the “NORRA of 2025”.

4 **SEC. 2. LIMITATION ON AUTHORITY OF UNITED STATES**  
5 **DISTRICT COURTS TO PROVIDE INJUNCTIVE**  
6 **RELIEF.**

7 (a) IN GENERAL.—Chapter 85 of title 28, United  
8 States Code, is amended by adding at the end the fol-  
9 lowing:

10 **“§ 1370. Limitation on authority to provide injunctive**  
11 **relief**

12 “(a) Except as provided in subsection (b), notwith-  
13 standing any other provision of law, no United States dis-  
14 trict court shall issue any order providing for injunctive  
15 relief, except in the case of such an order that is applicable  
16 only to limit the actions of a party to the case before such  
17 district court with respect to the party seeking injunctive  
18 relief from such district court and non-parties represented  
19 by such a party acting in a representative capacity pursu-  
20 ant to the Federal Rules of Civil Procedure.

21 “(b) If a case is brought by two or more States lo-  
22 cated in different circuits challenging an action by the ex-  
23 ecutive branch, that case shall be referred to a three-judge  
24 panel selected pursuant to section 2284, except that the  
25 selection of judges shall be random, and not by the chief  
26 judge of the circuit. The three-judge panel may issue an

1 injunction that would otherwise be prohibited under sub-  
2 section (a), and shall consider the interest of justice, the  
3 risk of irreparable harm to non-parties, and the preserva-  
4 tion of the constitutional separation of powers in deter-  
5 mining whether to issue such an order.

6 “(c) An appeal of an order granting or denying in-  
7 junctive relief pursuant to subsection (b) may lie to the  
8 circuit embracing the district or to the Supreme Court,  
9 at the preference of the party.”.

10 (b) TABLE OF SECTIONS.—The table of sections for  
11 such chapter is amended by adding at the end the fol-  
12 lowing:

“1370. Limitation on authority to provide injunctive relief.”.

Passed the House of Representatives April 9, 2025.

Attest: KEVIN F. MCCUMBER,  
*Clerk.*